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8		RE THE	
9	DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU FOR PRIVATE POSTSECONDARY EDUCATION STATE OF CALIFORNIA		
10	STATE OF C	LALIFORNIA	
11	In the Matter of the Statement of Issues	Case No. 1000862	
12	Against:	Case No. 1000802	
13	AZTECA TRUCK TRAINING, EVERARDO H. ALVARADO, Owner	STATEMENT OF ISSUES	
14	E VERTICAL VINE VINE VINE VINE VINE VINE VINE VINE		
15	Application for Approval to Operate an Institution Non-Accredited		
16	Applicant Respondent.	·	
17	-		
18	Complainant alleges:		
19	<u>PARTIES</u>		
20	1. Joanne Wenzel (Complainant) brings this Statement of Issues solely in her official		
21	capacity as the Chief of the Bureau for Private Postsecondary Education, Department of		
22	Consumer Affairs.		
23	,	Bureau for Private Postsecondary Education	
24		an Institution Non-Accredited from Azteca Truck	
25	Training, Everardo H. Alvarado, Owner (Respon		
26	perjury to the truthfulness of all statements, answers, and representations in the application. On		
27	December 27, 2013, the Bureau advised Respon		
28	about January 27, 2014, the Bureau received add	ditional information from Respondent in response	

to the incomplete application. On December 4, 2014, the Bureau sent a Deficiency letter to	
Respondent listing the deficiencies. On January 5, 2015, the Bureau received documents from	
Respondent in response to the Deficiency letter. The Bureau denied the application on June 22,	
2015. Respondent appealed the denial on July 16, 2015.	
<u>JURISDICTION</u>	
3. This Statement of Issues is brought before the Director of the Department of	
Consumer Affairs (Director) for the Bureau for Private Postsecondary Education ¹ , under the	
authority of the following laws. All section references are to the Education Code ² unless	
otherwise indicated.	
4. Section 94891 states ³ :	
"(a) The bureau shall adopt by regulation the process and procedures whereby an institution may obtain a renewal of an approval to operate.	
(b) To be granted a renewal of an approval to operate, the institution shall demonstrate its continued capacity to meet the minimum operating standards.	
(c) (1) An institution that is denied renewal of an approval to operate may file an appeal in accordance with the procedures established by the bureau pursuant to Section 94888.	
(2) An institution that has filed an appeal of a denial of a renewal application may continue to operate during the appeal process, but must disclose in a written statement, approved by the bureau, to all current and prospective students, that the institution's application for renewal of approval to operate was denied by the bureau because the bureau determined the application did not satisfy the requirements to operate in California, that the institution is appealing the bureau's decision, and that the loss of the appeal may result in the institution's closure.	
(3) If the bureau determines that the continued operation of the institution during the appeal process poses a significant risk of harm to students, the bureau shall make an emergency decision pursuant to its authority provided in Section 94938."	
STATUTORY PROVISIONS 5. Section 94886 states:	
"Except as exempted in Article 4 (commencing with Section 94874) or in compliance with the transition provisions in Article 2 (commencing with Section 94802), a person shall not open, conduct, or do business as a private postsecondary educational institution in this state without	
obtaining an approval to operate under this chapter."	
The former BPPVE sunsetted on July 1, 2007. On October 11, 2009, the Bureau for Private Postsecondary Education Act of 2009 ("Act") (AB 48) was signed into law. The Act,	
became operative on January 1, 2010, and established the Bureau for Private Postsecondary Education ("Bureau").	
² California Private Postsecondary Education Act of 2009, Ed. Code §§ 94800 et seq. ³ Effective January 1, 2015.	

6. Section 94887 states:

"An approval to operate shall be granted only after an applicant has presented sufficient evidence to the bureau, and the bureau has independently verified the information provided by the applicant through site visits or other methods deemed appropriate by the bureau, that the applicant has the capacity to satisfy the minimum operating standards. The bureau shall deny an application for an approval to operate if the application does not satisfy those standards."

7. Section 94911 states:

"An enrollment agreement shall include, at a minimum, all of the following:

- (a) The name of the institution and the name of the educational program, including the total number of credit hours, clock hours, or other increment required to complete the educational program.
- (b) A schedule of total charges, including a list of any charges that are nonrefundable and the student's obligations to the Student Tuition Recovery Fund, clearly identified as nonrefundable charges.
- (c) In underlined capital letters on the same page of the enrollment agreement in which the student's signature is required, the total charges for the current period of attendance, the estimated total charges for the entire educational program, and the total charges the student is obligated to pay upon enrollment.
- (e) (1) A disclosure with a clear and conspicuous caption, "STUDENT'S RIGHT TO CANCEL," under which it is explained that the student has the right to cancel the enrollment agreement and obtain a refund of charges paid through attendance at the first class session, or the seventh day after enrollment, whichever is later.
- (2) The disclosure shall contain the institution's refund policy and a statement that, if the student has received federal student financial aid funds, the student is entitled to a refund of moneys not paid from federal student financial aid program funds.
- (3) The text shall also include a description of the procedures that a student is required to follow to cancel the enrollment agreement or withdraw from the institution and obtain a refund.
- (g) A statement specifying that, if the student is eligible for a loan guaranteed by the federal or state government and the student defaults on the loan, both of the following may occur:
- (1) The federal or state government or a loan guarantee agency may take action against the student, including applying any income tax refund to which the person is entitled to reduce the balance owed on the loan.
- (2) The student may not be eligible for any other federal student financial aid at another institution or other government assistance until the loan is repaid.
- (h) The transferability disclosure that is required to be included in the school catalog, as specified in paragraph (15) of subdivision (a) of Section 94909.

(i) (1) The following statement: "Prior to signing this enrollment agreement, you must be given a catalog or brochure and a School Performance Fact Sheet, which you are encouraged to review prior to signing this agreement. These documents contain important policies and performance data for this institution. This institution is required to have you sign and date the information included in the School Performance Fact Sheet relating to completion rates, placement rates, license examination passage rates, salaries or wages, and the most recent three-year cohort default rate, if applicable, prior to signing this agreement."

(2) Immediately following the statement required by paragraph (1), a line for the student to initial, including the following statement: "I certify that I have received the catalog, School Performance Fact Sheet, and information regarding completion rates, placement rates, license examination passage rates, salary or wage information, and the most recent three-year cohort default rate, if applicable, included in the School Performance Fact sheet, and have signed, initialed, and dated the information provided in the School Performance Fact Sheet."

(k) The following statement above the space for the student's signature:

"I understand that this is a legally binding contract. My signature below certifies that I have read, understood, and agreed to my rights and responsibilities, and that the institution's cancellation and refund policies have been clearly explained to me."

8. Section 94916 states:

"An institution extending credit or lending money to an individual for institutional and noninstitutional charges for an educational program shall cause any note, instrument, or other evidence of indebtedness taken in connection with that extension of credit or loan to be conspicuously marked on its face in at least 12-point type with the following notice:

"NOTICE"

"You may assert against the holder of the promissory note you signed in order to finance the cost of the educational program all of the claims and defenses that you could assert against this institution, up to the amount you have already paid under the promissory note."

9. Section 94909 states:

- "(a) Except as provided in subdivision (d), prior to enrollment, an institution shall provide a prospective student, either in writing or electronically, with a school catalog containing, at a minimum, all of the following:
- (1) The name, address, telephone number, and, if applicable, Internet Web site address of the institution.
- (2) Except as specified in Article 2 (commencing with Section 94802), a statement that the institution is a private institution and that it is approved to operate by the bureau.

(3) The following statements:

(A) "Any questions a student may have regarding this catalog that have not been satisfactorily answered by the institution may be directed to the Bureau for Private Postsecondary Education at (address), Sacramento, CA (ZIP Code), (Internet Web site address), (telephone and fax numbers)."

STATEMENT OF ISSUES (Case No. 1000862)

funds, the student is entitled to a refund of the moneys not paid from federal student financial aid

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1	10. Section 94897 states:
2	"An institution shall not do any of the following:
3	(a) Use, or allow the use of, any reproduction or facsimile of the Great Seal of the State of California on a diploma.
4	•••
5	(l) Use the terms "approval," "approved," "approval to operate," or "approved to operate"
6	without stating clearly and conspicuously that approval to operate means compliance with state standards as set forth in this chapter. If the bureau has granted an institution approval to operate, the institution is "licensed" or "licensed to operate " but may not
7	the institution may indicate that the institution is "licensed" or "licensed to operate," but may not state or imply either of the following:
8	(1) The institution or its educational programs are endorsed or recommended by the state or by the bureau.
9	by the bureau.
10	(2) The approval to operate indicates that the institution exceeds minimum state standards as set forth in this chapter."
11	· · · · · · · · · · · · · · · · · · ·
12	11. Section 94900 states:
13	11. Section 94900 states.
14	"(a) An institution shall maintain records of the name, address, e-mail address, and
15	telephone number of each student who is enrolled in an educational program in that institution.
16	(b) An institution shall maintain, for each student granted a degree or certificate by that institution, permanent records of all of the following:
17	(1) The degree or certificate granted and the date on which that degree or certificate was
18	granted.
19	(2) The courses and units on which the certificate or degree was based.
20	(3) The grades earned by the student in each of those courses."
21	REGULATORY PROVISIONS
22	12. California Code of Regulations, title 5, section 71140 states:
23	
24	"(a) The institution shall include in its Form Application 94886 an organization chart that shows the governance and administrative structure of the institution and the relationship between
25	faculty and administrative positions.
2.6	•••
27	(c) The institution shall identify the chief executive officer, chief operating officer, and chief academic officer and describe their education, experience, and qualifications to perform their duties and responsibilities."
28	

- 11	
1	13. California Code of Regulations, title 5, section 71730 states:
2	
3	"(a) Each institution shall have a chief executive officer, a chief operating officer and chief academic officer. One person may serve more than one function."
4	•••
5	14. California Code of Regulations, title 5, section 71800 states:
6	17. Camonna Codo of Regulations, and 3, section / 1000 states.
7	"In addition to the requirements of section 94911 of the Code, an institution shall provide to each student an enrollment agreement that contains at the least the following information:
8 9	(a) The name and address of the institution and the addresses where instruction will be provided.
10	(b) Period covered by the enrollment agreement.
11	•••
12	(e) Itemization of all institutional charges and fees including, as applicable: (1) tuition;
13	(2) registration fee (non-refundable); (3) equipment;
14	(4) lab supplies or kits; (5) Textbooks, or other learning media;
15	(5) Textbooks, or other learning media; (6) uniforms or other special protective clothing; (7) in-resident housing;
16	(8) tutoring;
17	(9) assessment fees for transfer of credits; (10) fees to transfer credits; (11) Student Tuition Recovery Fund for (non-refundable);
18	(11) Student Tuition Recovery Fund fee (non-refundable); (12) any other institutional charge or fee."
19	•••
20	15. California Code of Regulations, title 5, section 76120 states:
21	
22	"(a) Each qualifying institution shall collect an assessment of zero dollars (\$0) per one
23	thousand dollars (\$1,000) of institutional charges, rounded to the nearest thousand dollars, from each student in an educational program who is a California resident or is enrolled in a residency
24	program. For institutional charges of one thousand dollars (\$1,000) or less, the assessment is zero dollars (\$0)."
25	16 Galifornia Gala af Banadakiana dikia 5 maakian 76015 akatasa
26	16. California Code of Regulations, title 5, section 76215 states:
27	"(a) A qualifying institution shall include the following statement on both its enrollment
28	agreement for an educational program and its current schedule of student charges:

CAUSES FOR DENIAL OF APPLICATION

(Failure To Properly Document Compliance With Standards)

- 23. Respondent's application is subject to denial under Education Code section 94887, and California Code of Regulations, title 5, section 71700, in that on or about December 23, 2013, Respondent submitted an incomplete application to the Bureau. Each violation is a sole and separate cause for denial. And therefore Respondent has failed to satisfy minimum operating standards as follows:
- a. <u>Application:</u> Respondent failed to identify the Chief Operating Officer, (COO) and provide a description of their education, experience, and qualifications as required by California Code of Regulations, title 5, sections 71140(c), and 71730(a).
- b. <u>Exemplars of Student Agreements:</u> Respondent failed to provide to each student an enrollment agreement that contains the following information:
- (1) The enrollment agreement provided by the institution list the month and year covered by the enrollment agreement and does not contain the specific beginning and ending dates which consist of the (month, day, year) covered by the enrollment agreement as required by California Code of Regulations, title 5, section 71800(b).
- (2) The enrollment agreement provided by the institution includes the old Student Tuition Recovery Fund (STRF) fee of \$2.50 per thousand dollars of tuition paid instead of the current STRF fee of \$0.00. The STRF fee is not listed as a non-refundable charge and the itemization of fees does not include charges paid to an entity other than an institution that is specifically required for participation in the education program, which is a violation of California Code of Regulations, title 5, section 71800(e)(11) and 76120(a).
- (3) The enrollment agreement does not contain a schedule of total charges, which includes a list of non-refundable charges and the student's obligation to the Student Tuition Recovery Fund, clearly identified as a non-refundable charge as required by section 94911(b).
- (4) The institution provided an enrollment agreement which specified the total charges due, however the wording is not underlined in capital letters and did not include the estimated total charges for the entire educational program, and the total charges the student is obligated to

pay upon enrollment in underlined capital letters on the same page as the student's signature as required by section 94911(c).

- (5) The required statements specified in California Code of Regulations, title 5, section 76215(a)(b) are not verbatim in the enrollment agreement. The statements include additional wording, which is a violation of California Code of Regulations, title 5, sections 76215(a) and 76215(b).
- (6) The refund policy in the enrollment agreement does not contain the required disclosure as specified, which is a violation of sections 94911(e)(1) and 94911(e)(2).
- (7) The enrollment agreement does not contain the specific statements specified as required in sections 94911(g)(1) and 94911(g)(2).
- (8) The enrollment agreement does not contain the transferability disclosure required to be in the school catalog, which is a violation of section 94911(h).
- (9) The enrollment agreement does not contain the specific required statements and a line for the student to initial as required in sections 94911(i)(1) and 94911(i)(2).
- (10) The enrollment agreement does not contain the specific statements as verbatim. The statements provided by the institution contain punctuation and grammatical errors in both statements, in violation of section 94911(k).
- (11) The enrollment agreement does not contain the statement related to an institution extending credit or lending money to an individual for institutional and non-institutional charges for an educational program as required in section 94916.
- c. <u>Financial Resources and Statements</u>: Respondent failed to submit current, reviewed financial statements at the time he applied for an approval to operate. The institution submitted a Microsoft Word document entitled Section 15, which includes a data table identifying the first three year projections, and identified the expenses, profits, and projected number of students. This document was submitted as the financial statement for Azteca Truck Training on January 27, 2014. However, this document did not meet the requirements of California Code of Regulations, title 5, section 71240(b). On January 5, 2015, the institution submitted financial statements that included a balance sheet, income tax basis of Azteca Truck Training, statements of revenues and

 expenses, income tax basis, and statement cash flows for the year ending December 31, 2014, which were not audited or reviewed by a Certified Public Accountant and did not meet the requirements of California Code of Regulations, title 5, sections 71240(b) and 74115.

- d. <u>Catalog:</u> Respondent failed to provide a catalog containing the following information:
- (1) Respondent's catalog does not contain the specific beginning and ending dates which consist of the (month, day, year) covered by the catalog as required by California Code of Regulations, title 5, section 71810(b)(1).
- (2) Page two of the amended catalog submitted by the institution on January 5, 2015, included an incorrect statement indicating a notice of temporary approval from the Bureau for Private Postsecondary and Vocational Education. This statement does not meet the requirements specified in Section 94909(a)(2) and 94897(l)(1)(2). In addition, the institution does not reference the Bureau's name properly as the Bureau for Private Postsecondary Education (BPPE) as required in sections 94909(a)(2), 94897(l)(1), and 94897(l)(2).
- (3) Respondent's catalog does not contain the specific statements as required in section 94909(a)(12).
- (4) Respondent's catalog does not contain the specific language as required in section 94909(a)(3)(B).
- (5) Respondent's catalog does not contain the specific required language as required in Section 94909(a)(3)(A) as verbatim. The language has missing and misspelled words, added wording and does not include the toll-free telephone number.
- (6) Respondent's catalog does not contain the specific required language as verbatim. The language has missing and misspelled words, and added wording included, which is a violation of section 94909(a)(3)(C).
- (7) Respondent's catalog does not contain the specific required language that addresses transferability of credits and credentials as required in section 94909(a)(15).
- (8) The specific required language regarding the Student Tuition Recovery Fund is not verbatim in the catalog. The language includes information about eligibility and qualifications;

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